

Message Text

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CIA
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WHITE HOUSE

S E C R E T STATE 092412

E.O. 11652:GDS

TAGS:MPOL, NATO

SUBJECT:RECOMMENDED CHANGES TO ANNEXES IN DRAFT
COMPREHENSIVE REPORT ON LTDP
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REFS: (A) USNATO 3504; (B) USNATO 3579; (C) STATE 091061

1. THIS MESSAGE CONTAINS GUIDANCE FOR 13 APRIL EWG MEETING
IN FORM OF LINE IN/LINE OUT PROPOSED CHANGES TO THE ANNEXES
OF IS DRAFT REPORT. WE AGREE THAT TEXT OF REPORT TO HEADS
OF STATE AND GOVERNMENT SHOULD NOT BE WORKED AT APRIL 13
MEETING, SINCE IT WILL NO DOUBT BE AFFECTED BY THE OUTCOME
OF THAT MEETING. WE WILL PROVIDE COMMENTS ON THE TEXT
LATER. WE CONCUR WITH APPROACH TAKEN TO DISCUSSION OF
PROGRAMS IN THE DRAFT, I.E. IDENTIFYING OBJECTIVES,

PROGRAMS ALREADY APPROVED, AND PROGRAMS REFERRED TO HEADS OF STATE AND GOVERNMENT.

2. WE CONCUR THAT THE IS DRAFT IS INDEED A "HIGH CHALLENGE" RHETORICALLY, BUT THE VAGUENESS AND WEAKNESS OF SOME OF THE RECOMMENDATIONS COULD UNDERMINE OUR EFFORT. MORE IMPORTANTLY, WE BELIEVE THAT THIS IS OUR BEST REMAINING OPPORTUNITY IN THE OVERALL LTDP EXERCISE TO STRETCH THE ALLIES TO THE FULLEST MEASURE OF AGREEMENT THEY ARE LIKELY TO GRANT. MISSION SHOULD FORWARD SOONEST THE

FOLLOWING RECOMMENDED CHANGES IN WRITING TO THE DEPUTY SECRETARY GENERAL WITH COPIES TO ALLIES PRIOR TO THE MEETING. AT THE MEETING YOU SHOULD NEGOTIATE AS NECESSARY TO SUPPORT AS MUCH OF THIS POSITION AS POSSIBLE. INSTEAD OF WEAKENING THE PROGRAM, THE REPORT SHOULD REFLECT DISSENTING NATIONS' POSITIONS IN FOOTNOTES. FYI. WE PREFER TO TAKE FOOTNOTES ON KEY ISSUES WHERE ACCEPTABLE COMPROMISE WORDING CANNOT BE ACHIEVED. END FYI. OF COURSE ANY CHANGES WHICH THE IS IS WILLING TO ACCEPT AS EDITORIAL ONLY COULD BE OMITTED FROM OUR FORMAL PAPER.

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3. ANNEX A (READINESS).

A. CHANGE LAST SENTENCE OF PARA 3 TO READ: THE DEFENSE PLANNING COMMITTEE IN PERMANENT SESSION WILL INSURE THAT ATTRITION RATES FOR ANTI ARMOR WEAPONS ARE ADOPTED BY THE END OF 1978. NATIONS SHOULD THEN PROGRAM TO PROVIDE 30-DAY STOCKS BASED ON THE NEW RATES BY 1984. IN THE INTERIM, NATIONS SHOULD PROCURE THE 30-DAY LEVEL BASED ON NATIONAL RATES.

B. ADD TO PARA 16(A): AGREE TO INCREASE ATGM WAR RESERVE STOCKS TO A 30 DAY LEVEL BY 1984 BASED ON NEW RATES AS APPROVED BY THE DPC IN PERMANENT SESSION; AGREE TO THE COOPERATIVE DEVELOPMENT OF A NEW FAMILY OF ARMOUR/ANTI-ARMOUR WEAPONS WITH THE GOAL OF ACHIEVING COMMONALITY AND INTEROPERABILITY AMONG MEMBER NATIONS.

C. PARA 16(B), LINE 7 DELETE "IN PRINCIPLE".

D. ADD TO PARA 16(E): "AGREE TO INCREASE BY 1984 AIR-TO-SURFACE MUNITIONS STOCKS TO A 30 DAY LEVEL BASED ON NEW RATES AS APPROVED BY THE DPC IN PERMANENT SESSION. AGREE TO COOPERATIVE DEVELOPMENT OF A NEW FAMILY OF WEAPONS TO INCLUDE A LASER GUIDED BOMB, CLUSTER BOMBLETS, AIR-TO-GROUND MISSILE AND A RUNWAY ATTACK MUNITION WITH THE GOAL OF ACHIEVING COMMONALITY OR AT LEAST INTEROPERABILITY AMONG MEMBER NATIONS.

E. FYI. WE UNDERSTAND THAT OTHER NATIONS MAY REQUEST DELETION OF APPENDIX 2. IF THIS OCCURS WE HAVE NO OBJECTION. END FYI.

F. APPENDIX 3. UNITED STATES, DELETE PHRASE "3 DIVISIONS (INCLUDING 1 MARINE) AND 1 BRIGADE EQUIVALENT."

4. ANNEX B (REINFORCEMENT).

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A. LINE 5, PARA 6(A) (PRE-POSITIONING), ADD THE WORDS "NATO INFRASTRUCTURE FUNDING AND" BETWEEN THE WORDS

"UPON" AND "APPROPRIATE."

B. LINE 13, PARA 6(B) (MODIFICATIONS TO CIVIL AIRCRAFT) CHANGE LAST TWO SENTENCES TO READ: "THE UNITED STATES IS PLANNING TO MODIFY AT NATIONAL EXPENSE 65 CIVIL AIRCRAFT BY 1984. TWENTY-THREE AIRCRAFT SHOULD BE PROVIDED BY 1990 BY OTHER MEMBER COUNTRIES EITHER BY MODIFYING EXISTING WIDE-BODY AIRCRAFT OR PURCHASING ADDITIONAL AIRCRAFT THAT ARE MILITARY CARGO-CONVERTIBLE. KEYED TO THE ABOVE PROGRAM, THE UNITED STATES WILL CONSIDER PROVISION OF AN ADDITIONAL 22 MODIFIED AIRCRAFT BY 1990."

C. PARA 8 LINES 1 AND 1 DELETE AND INSERT "DEFENSE MINISTERS ARE INVITED TO AGREE:"

D. PARA 8 (D) DELETE AND REPLACE WITH THE FOLLOWING:

(D) APPROVE THE PROGRAMME FOR IMPROVEMENTS ESSENTIAL FOR THE REALIZATION OF THE FULL POTENTIAL OF THE RAPID REINFORCEMENT CONCEPT, INCLUDING THE PROVISION OF ADEQUATE RECEPTION FACILITIES.

(E) AGREE THAT THE UNITED SHOULD PRE-POSITION THE EQUIPMENT FOR THREE ADDITIONAL HEAVY DIVISIONS IN THE CENTRAL REGION BY 1982 AND THAT BELGIUM, LUXEMBOURG, THE NETHERLANDS AND GERMANY SHOULD MAKE THE NECESSARY HOST COUNTRY ARRANGEMENTS;

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(F) AGREE THAT THE UNITED STATES SHOULD MODIFY AT NATIONAL EXPENSE 65 WIDE-BODY LONG-RANGE CIVIL AIRCRAFT BY 1984 AND FURTHER AGREE TO THE NEED FOR A PROGRAMME BY OTHER MEMBER COUNTRIES TO MODIFY 23 CIVIL AIRCRAFT OR PURCHASE NEW WIDE-BODY CARGO-CONVERTIBLE AIRCRAFT BY 1990.

(G) AGREE THAT CANADA, WITH THE COOPERATION OF NORWAY, SHOULD REDUCE THE DEPLOYMENT TIME OF THE CAST CG BY ABOUT ONE-HALF IN THE SHORT-TERM AND WILL STUDY WAYS OF FURTHER REDUCING THE DEPLOYMENT TIME IN THE MID TO LONG-TERM; AND

(H) AGREE THAT THE UNITED KINGDOM SHOULD DEDICATE AND MAINTAIN AMPHIBIOUS LIFT FOR THE UK/NL MARINE FORCE; (RETAIN ORIGINAL E, F, G RE-LETTERED).

5. ANNEX C (RESERVE MOBILIZATION)

A. PARA 6. ADD A NEW SUB PARA UNDER MID-TERM AS FOLLOWS:

(IX) AGREE THAT NATO ALLOCATED RESERVISTS BE TRAINED ADEQUATELY FOR THEIR WARTIME ROLES.

B. PARA 6. RENUMBER LONG TERM PARA IX AS PARA X. DELETE LINES 1 THRU 5 AND INSERT: MAKE PLANS FOR THE PROVISION OF EXTRA UNITS FROM RESERVE MANPOWER SO AS TO STRENGTHEN NATO'S DEFENSES. AS A MINIMUM, NATIONS ARE REQUESTED TO FORM ADDITIONAL RESERVE BRIGADES DURING THE LONG-TERM, 1985-1990, AS FOLLOWS:

6. ANNEX D (MARITIME POSTURE)

A. PARA 12(A) (I) INSERT THE WORD "PASSIVE" AT THE END OF LINE 3.

B. PARA 12(C) (III) AND PARA 12 (D) (I) LINE 1,
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DELETE "IN PRINCIPLE" AND INSERT THE FOLLOWING BETWEEN THE WORDS "THE" AND "ACQUISITION" "COOPERATIVE DEVELOPMENT AND." IN THE SECOND LINE, ADD AFTER THE WORD SYSTEM QUOTE WHICH RESOLVES THE SHALLOW WATER AND ASSOCIATED REVERBERATION PROBLEMS. END QUOTE.

C. PARA 12(D) (I) INSERT "COMMON" BEFORE "FAMILY"; AND PARA 12(D)(III), DELETE PARAGRAPH AND SUBSTITUTE THE FOLLOWING: "STUDY AS A MATTER OF URGENCY NATO MINING PLANS AND CURRENT INVENTORY OF MINES IN ORDER TO DETERMINE VALID NATO MINE INVENTORY REQUIREMENTS."

D. PARA 12(E)(III), LINE 3, ADD AT END THE WORDS "AND MARITIME PATROL AIRCRAFT."

E. ADD NEW PARA 12(G) SINGLE MANAGER FOR MARITIME POSTURE. AGREE THAT SACLANC WILL BE THE SINGLE MANAGER FOR MARITIME POSTURE IMPROVEMENTS OF THE LTDP, WORKING CLOSELY WITH SACEUR AND CINCHAN.

7. ANNEX E (AIR DEFENSE)

A. PARA 1. DELETE SECOND SENTENCE AND REPLACE WITH:

"THEREFORE, AN INNOVATIVE OPERATIONAL CONCEPT FOR THE AIR DEFENSE OF ALLIED COMMAND EUROPE AND A BASIC PROGRAMME HAVE BEEN DEVELOPED TO PROVIDE THE BASIS FOR AN AIR DEFENSE SYSTEM THAT WILL BE MORE RESPONSIVE TO THE WARSAW PACT THREAT FACING ALLIED COMMAND EUROPE IN THE 1980S AND BEYOND."

B. PARA 11. DELETE AND REPLACE WITH:

II. DEFENSE MINISTERS ARE INVITED TO:

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(A) AGREE TO THE FOLLOWING BASIC INTEGRATED PROGRAMME TO IMPROVE THE ABILITY OF THE ALLIANCE TO DEFEND ITSELF AGAINST AIR ATTACK:

(1) ADOPT A MODE 4 FOR MARK XII IFF SYSTEM FOR ALL COUNTRIES AS AN INTERIM MEASURE AND AGREE TO COOPERATIVE DEVELOPMENT OF A LONG TERM SYSTEM.

(2) ESTABLISH AN INTEGRATED AIR COMMAND AND CONTROL SYSTEM IN ACE.

(3) PROVIDE LAND AND MARITIME INTERFACE IN ACE.

(4) AGREE ON A MULTI-FUNCTIONAL INFORMATION DISTRIBUTION SYSTEM FOR THE MID-TERM (IF MORE THAN ONE THEY MUST BE INTEROPERABLE TO A NATO STANDARD).

(5) MODIFY AIR DEFENSE FIGHTERS OF NATO COMMAND WITH ALL-WEATHER ALL-ASPECT CAPABILITY.

(6) INCREASE SAM BELT IN CENTRAL REGION AND PROVIDE SAM/SHORAD CAPABILITY ON FLANKS AT KEY POINTS AND INSTALLATIONS AS WELL AS INTERCEPTORS.

(B) DESIGNATE SACEUR AS SINGLE PROJECT MANAGER FOR AIR DEFENSE AND GRANT HIM THE NECESSARY AUTHORITY TO IMPLEMENT THE AIR DEFENSE PROGRAM, KEEPING IT INTEGRATED AND BALANCED BY CLOSE CONCERT WITH NATIONS, AND WITH NATO AND MILITARY AUTHORITIES INCLUDING SACLANC AND CINCHAN.

(C) GIVE THEIR FULL SUPPORT FOR NECESSARY ADDITIONAL DETAILED PLANNING AND REFINEMENTS NEEDED TO REALIZE THE BASIC PROGRAMME.

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8. ANNEX F (C3).

A. PARA 10(B), LINES 1 AND 2, DELETE, AND ADD "AGREE TO IMPLEMENT THE FOLLOWING COOPERATIVE PROGRAMS:"

B. PARA 10 B BETWEEN 10(B)(V) AND 10(B)(VI) INSERT A NEW SUBPARA "10(C) AGREE IN PRINCIPLE WITH:" AND RENUMBER 10(B)(VI) AND 10(B)(VII) TO 10(C)(I) AND 10(C)(II); AND MOVE UP OLD 10(C)(II) TO NEW 10(C)(III).

C. PARA 10(C) BECOMES PARA 10(D).

D. ADD NEW PARA 10(E), "DESIGNATE SACEUR AS SINGLE MANAGER FOR NATO COMMAND CONTROL AND COMMUNICATIONS IMPROVEMENT PROGRAM. (EXCLUDING NICS II), WORKING IN CLOSE CONCERT WITH NATIONS AND NATO CIVIL AND MILITARY AUTHORITIES."

9. ANNEX G (EW)

A. PARA 5(B)(III) LINE 1. INSERT "/LONG" BETWEEN THE WORDS MEDIUM-TERM.

B. PARA 5(C)(III) LINE 1. INSERT "IN THE MEDIUM TERM" BETWEEN THE WORDS "PROVISION" AND "OF".

C. PARA 5(D) DELETE "PROVIDE THREAT ASSESSMENTS AND."

D. DELETE PARAGRAPHS 7 AND 8 AND SUBSTITUTE THE FOLLOWING:

7. SERIOUS DEFICIENCIES ALSO EXIST IN EW STAFFS AND SECRET

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MANNING. THE NATO INTELLIGENCE SUPPORT ORGANIZATION NEEDS TO BE STRENGTHENED AT APPROPRIATE ECHELONS OF COMMAND TO PROVIDE EW INTELLIGENCE INFORMATION NEEDED

FOR THE SUPPORT OF THE FUNCTIONS OF R AND D, PLANNING, AND OPERATIONS. MORE REALISTIC DISCLOSURE POLICIES ARE REQUIRED TO FACILITATE THIS EFFORT. CRITICAL ELEMENTS OF SOVIET/WARSAW PACT COMMAND CONTROL AND COMMUNICATIONS NEED TO BE IDENTIFIED AND GIVEN PRIORITY FOR TARGETING. ADDITIONALLY, A NATO CONCEPT TO INTERRUPT AND/OR DESTROY SOVIET/WARSAW PACT COMMAND CONTROL AND COMMUNICATIONS NEEDS TO BE DEVELOPED.

8. THE REQUIREMENTS ARE:

A. DEDICATED AND TRAINED EW STAFFS BE PROVIDED AT ALL APPROPRIATE LEVELS OF NATO COMMAND AND SPECIALISTS ASSIGNED.

B. THE NATO INTELLIGENCE SUPPORT ORGANIZATION NEEDS TO BE OVERHAULED AT EVERY ECHELON OF COMMAND TO PROVIDE SUPPORT FOR EW AND TO PROVIDE A MORE REALISTIC DISCLOSURE POLICY.

C. CRITICAL ELEMENTS OF SOVIET/WARSAW PACT COMMAND CONTROL AND COMMUNICATIONS NEED TO BE IDENTIFIED AND GIVEN PRIORITY FOR TARGETING. A NATO CONCEPT TO INTERRUPT AND/OR DESTROY SOVIET/WARSAW PACT COMMAND CONTROL AND COMMUNICATIONS NEEDS TO BE DEVELOPED.

E. PARA 10(E) POLICY AND ORGANIZATIONAL. DELETE SUBPARAGRAPHS (I), (II), AND (III) AND SUBSTITUTE THE FOLLOWING:

(I) CONCEPT TO COUNTER SOVIET W/P COMMAND CONTROL AND COMMUNICATIONS.

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(II) NATO INTELLIGENCE REORGANIZED TO SUPPORT EW.

(III) A MORE REALISTIC DISCLOSURE POLICY.

(IV) DEDICATED AND TRAINED EW STAFF AT ALL LEVELS.

10. ANNEX H (RATIONALIZATION)

A. PARA 4, LINE 3. DELETE "INVOLVES" AND INSERT "A PERIODIC ARMAMENT PLANNING SYSTEM (PAPS) INCLUDES."

B. PARA 4, LINE 18 AT END OF LAST SENTENCE ADD THE FOLLOWING:

THE PLANNING SYSTEM UNDER STUDY ALSO INCLUDES (1) LONG-RANGE FORECASTING; (2) THE COMPLETE WEAPON SYSTEM LIFE CYCLE (INCLUDING MISSION NEED); (3) A COMMON MISSION AREA DESCRIPTION; AND (4) THE NEED FOR COMMON ACQUISITION TERMINOLOGY.

C. PARA 6, LINE 2. DELETE "A".

D. PARA 6, LINE 3 AND 4. DELETE "BY AN ANNUAL HIGH LEVEL REVIEW MEETING AT NATO HEADQUARTERS."

E. PARA 12(A) LONG-RANGE ARMAMENTS PLANNING. DELETE ENTIRE PARA AND REPLACE WITH:

"DIRECT THAT:

- THE CNAD AD HOC STUDY GROUP ON PAPS, IN CONJUNCTION WITH
THE NATO MILITARY AUTHORITIES (NMAS), PROVIDE BY DECEMBER
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1978 A MANAGERIAL AND PROCEDURAL FRAMEWORK FOR DEVELOP-
ING COMMON TACTICAL CONCEPTS AND IDENTIFYING AND ANALYZ-
ING ALLIANCE MISSION NEEDS AS THE BASIS FOR COOPERATIVE
ACTION. THIS FRAMEWORK SHOULD PROVIDE ACQUISITION
STRATEGIES, ENCOMPASSING LEGAL, FINANCIAL, CONTRACTUAL
AND POLITICAL ASPECTS AS WELL AS THE MILITARY AND
TECHNICAL, AIMED AT MEETING THE MISSION NEEDS.

- IDENTIFIED NATO MISSION NEEDS SHOULD BE INCORPORATED
INTO NATIONAL WEAPONS ACQUISITION PLANNING CYCLES.

- THE NATO ARMAMENTS PLANNING REVIEW (NAPR) SHOULD BE
EXPANDED TO INCLUDE A FORMALIZED REVIEW OF ALL MAJOR
ACQUISITION PROGRAMS THAT HAVE SIGNIFICANT STANDARDIZATION
/INTEROPERABILITY IMPLICATIONS, AND THAT NAPR SHOULD BE
INTEGRATED WITH FORTHCOMING PAPS PROCEDURES TO FORM AN
OVERALL ACQUISITION PLANNING PROCESS."

F. PARA 12(B), THIRD TIC. DELETE AND REPLACE WITH:

"- TO STRENGTHEN THE MAS. TO THIS END INVITE THE COUNCIL
TO ARRANGE FOR A MC ANALYSIS, WITH CNAD PARTICIPATION,
OF THE STRUCTURE, CHARTER, AND FUNCTIONS OF THE MILITARY
AGENCY FOR STANDARDIZATION TO INCLUDE SUCH CONSIDERATIONS
AS:"

(NOTE: THREE SUBORDINATE TICS REMAIN AS PER EWG DRAFT.)

G. PARA 12(C) SECOND LINE. AFTER THE WORD ENDORSE,
DELETE "FOR AGREEMENT BY HEADS OF STATE AND GOVERNMENT."

H. PARA 12. ADD NEW SUB PARA (D) AS FOLLOWS:

(D) "COOPERATIVE DEVELOPMENT

AGREE TO COOPERATIVE DEVELOPMENT OF THE FOLLOWING
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SYSTEMS IDENTIFIED BY THE LTDP TASK FORCES:

- SINGLE CHANNEL RADIO ACCESS SYSTEM.
- NEXT GENERATION NAVAL MINES.

- NEXT GENERATION ANTI-SURFACE SHIP MISSILE.
- NEXT GENERATION IFF.

- NEXT GENERATION ANTI-TANK GUIDED MISSILES.
- UNMANNED HARASSMENT DRONE.
- COMMON TACTICAL TRUNK NETWORK SYSTEM.
- EXPENDABLE JAMMING CAPABILITY FOR GROUND FORCES."

I. PARA 12. ADD NEW SUB PARA (E) AS FOLLOWS:

(E) "AGREE IN PRINCIPLE TO ESTABLISH A NATO COMMAND AND STAFF COLLEGE TO, INTER ALIA, STRENGTHEN HARMONIZATION OF DOCTRINE, OPERATIONAL CONCEPTS, AND TACTICS."

11. ANNEX J. (CONSUMER LOGISTICS)

A. PARA 3, LINE 6. INSERT THE PHRASE "TRANSPORTATION AND MOVEMENT CONTROL;" BETWEEN THE WORD RESUPPLY AND THE WORDS NATO PETROL.

B. PARA 4, REPHRASE SECOND SENTENCE AND ADD NEW THIRD SENTENCE AS FOLLOWS (EXISTING THIRD SENTENCE BECOMES FOURTH). "A LOGISTICS COMMAND SHOULD BE ESTABLISHED UNDER AFCENT TO COOPERATE WITH, AND FACILITATE THE COORDINATION OF, NATIONAL LOGISTICS AGENCIES AND ASSURE LOGISTICS SUPPORT FOR NATO OPERATIONAL PLANS. LOGISTICS AGREEMENTS AND RELATED PLANS SHOULD BE EXERCISED IN PEACETIME WITH FULL NATO AND NATIONAL PARTICIPATION."

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C. PARA 7, LINE 14 (AMMUNITION). AT THE START OF THE LAST SENTENCE OF THIS PARAGRAPH, BEFORE THE WORD "NEW" ADD, "FORWARD STORAGE SITES BEING PROPOSED IN CURRENT INFRASTRUCTURE SLICES SHOULD BE EXPEDITED AND..."

D. PARA 13(A). ADD NEW CLAUSE AFTER THE SEMICOLON, "IN THIS CONNECTION, ENDORSE THE NEED TO STRENGTHEN LOGISTICS STAFF SUPPORT AT NATO HEADQUARTERS (TO INCLUDE AN ADDITIONAL ASSISTANT SECRETARY GENERAL FOR LOGISTICS AND OTHER MATTERS) AND WITHIN NATO MILITARY COMMANDS;"

E. PARA 13(C). REPHRASE AS FOLLOWS: "AGREE THAT A LOGISTICS COMMAND SHOULD BE ESTABLISHED UNDER AFCENT AND THAT THE NEED FOR A SIMILAR CAPABILITY IN AFNORTH AND AFSOUTH BE STUDIED;"

F. PARA 13(E). IN THE FIRST LINE, DELETE THE WORDS "IN PRINCIPLE."

G. PARA 13(F), LINE 3. ADD AFTER THE WORD STOCKS THE FOLLOWING, "TO INCLUDE ACCELERATION OF THE FORWARD STORAGE SITE PROGRAM AND PROVISION OF ADDITIONAL REAR AREA STORAGE."

H. PARA 13(G), LINE 1, DELETE THE WORDS "IN PRINCIPLE."

I. PARA 13(J). ADD AFTER THE WORD, "BASIS" IN THE LAST LINE THE WORDS, "PENDING ESTABLISHMENT OF NATO COMMAND CONTROLLED STOCKS IN (E) ABOVE."

J. PARA 13(I). CONCUR WITH MISSION VIEW (REF B) THAT MORE DETAIL NEEDED. REF C CALLS FOR APPENDICES TO COVER PERMREP ITEMS.

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